

# Audit Opinion Plan

Shropshire Council  
Audit 2009/10

DRAFT

---

# Contents

<b>Introduction</b>	<b>3</b>
<b>Responsibilities</b>	<b>4</b>
<b>Fee for the audit of financial statements</b>	<b>5</b>
<b>Auditors report on the financial statements</b>	<b>6</b>
<b>Testing strategy</b>	<b>7</b>
<b>Use of Resources and Risked based Work</b>	<b>9</b>
<b>Key milestones and deadlines</b>	<b>10</b>
<b>The audit team</b>	<b>11</b>
<b>Appendix 1 – Basis for fee</b>	<b>13</b>
<b>Appendix 2 – Independence and objectivity</b>	<b>14</b>
<b>Appendix 3 – Working together</b>	<b>16</b>



---

## Status of our reports

The Statement of Responsibilities of Auditors and Audited Bodies issued by the Audit Commission explains the respective responsibilities of auditors and of the audited body. Reports prepared by appointed auditors are addressed to non-executive directors/ members or officers. They are prepared for the sole use of the audited body. Auditors accept no responsibility to:

- any director/member or officer in their individual capacity; or
  - any third party.
-

# Introduction

---

- 1 This plan sets out the audit work that we propose to undertake for the audit of financial statements 2009/10. The plan is based on the Audit Commission's risk-based approach to audit planning. It reflects:
  - audit work specified by the Audit Commission for 2009/10;
  - current national risks relevant to your local circumstances; and
  - your local risks.

DRAFT

---

# Responsibilities

---

- 2 The Audit Commission's Statement of Responsibilities of Auditors and of Audited Bodies sets out the respective responsibilities of the auditor and the audited body. The Audit Commission has issued a copy of the Statement to every audited body.
- 3 The Statement summarises where the different responsibilities of auditors and of the audited body begin and end, and our audit work is undertaken in the context of these responsibilities.
- 4 We comply with the statutory requirements governing our audit work, in particular:
  - the Audit Commission Act 1998; and
  - the Code of Audit Practice.

DRAFT

# Fee for the audit of financial statements

---

- 5 The indicative fee for the audit is £324,938. [The details of the structure of scale fees are set out in the Audit Commission's work programme and fee scales for 2009/10. Scale fees are based on a number of variables, including the type, size and location of the audited body].
- 6 The Audit Commission scale fee for a single tier authority is £307,200. The fee proposed for 2009/10 is 5.8% per cent above the scale fee and is within the normal level of variation specified by the Commission.
- 7 In setting the fee, we have assumed that:
  - the level of risk in relation to the audit of accounts will be higher with that for 2008/09. This is based upon the Council becoming a Unitary Authority from 1 April 2009 and the associated risks arising from this transition
  - the economic downturn may impact upon the income streams for the Council or the greater take up of demand lead services such as housing benefits;
  - good quality working papers will be supplied to support the restatement of 2008/09 balances to comply with International Financial Reporting Standards (IFRS); and
  - Internal Audit undertakes appropriate work on all material systems and this is available for our review by 30 April 2010.
- 8 Where these assumptions are not met, I will be required to undertake additional work which is likely to result in an increased audit fee. Where this is the case, we will discuss this in the first instance with the Director of Resources and we will issue supplements to the plan to record any revisions to the risk and the impact on the fee.
- 9 Further information on the basis for the fee is set out in Appendix 1.

---

## Specific actions Shropshire Council could take to reduce its audit fees

- 10 The Audit Commission requires its auditors to inform audited bodies of specific actions it could take to reduce its audit fees. As in previous years, we will work with staff to identify any specific actions that the Council could take and to provide ongoing audit support.

---

# Auditors report on the financial statements

---

- 11 I will carry out the audit of the financial statements in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board (APB).
- 12 I am required to issue an audit report giving my opinion on whether the accounts give a true and fair view of the financial position of the Council as at 31 March 2010.

---

## Identifying opinion audit risks

- 13 As part of our audit risk identification process, we need to fully understand the audited body to identify any risk of material misstatement (whether due to fraud or error) in the financial statements. We do this by:
    - identifying the business risks facing the Council , including assessing your own risk management arrangements;
    - considering the financial performance of the Council;
    - assessing internal control - including reviewing the control environment, the IT control environment and Internal Audit; and
    - assessing the risk of material misstatement arising from the activities and controls within the Council information systems.
-

# Testing strategy

---

- 14 On the basis of risks identified above we will produce a testing strategy which will consist of testing key controls and/or substantive tests of transaction streams and material account balances at year end.
- 15 Our testing can be carried out both before and after the draft financial statements have been produced (pre- and post-statement testing).
- 16 Wherever possible, we will complete some substantive testing earlier in the year before the financial statements are available for audit. We have identified the following areas where substantive testing could be carried out early.
- Review of accounting policies.
  - Bank reconciliation.
  - Contributions.
  - Investments – ownership.
  - Year-end feeder system reconciliations.
  - **Physical verification of assets**

Where other early testing is identified as being possible, this will be discussed with officers.

- 17 Wherever possible, we seek to rely on the work of Internal Audit to help meet our responsibilities. For 2009/10, we expect to be able to use the results of the following pieces of work.
- General ledger
  - Fixed Assets and capital
  - Sales ledger ( debtors)
  - Purchase ledger ( creditors)
  - Treasury management
  - Cash/income collection
  - Payroll
  - Housing Benefits
  - Council Tax
  - NNDR
  - Housing rents.

18 Our testing strategy will be reviewed following initial pre-statement work and our review of IA work. At this stage of the audit, our planned approach is as detailed in Table 2 below.

**Table 1 Proposed Testing strategy**

<b>System</b>	<b>Testing approach</b>
General ledger, including Journals and cash/bank reconciliations.	Full controls testing
Payroll	Walkthrough and substantive testing as required
Creditors	Walkthrough and substantive testing as required
Debtors	Walkthrough and substantive testing as required
Treasury Management ( investments)	Full controls testing
Cash/income	Full controls testing
Tangible assets	Walkthrough and substantive testing as required
Council Tax	Full controls testing
NNDR	Full controls testing
Housing Rent	Full controls testing
Housing Benefits	Full controls testing
Education Nursery Grants	Walkthrough and substantive testing as required
Carefirst: Social Care	Walkthrough and substantive testing as required



# Use of Resources and Risked based Work

- 19 The use of resources(UOR) assessments for 2009/10 will be based upon evidence from three themes:
- Managing finances;
  - Governing the business; and
  - Managing resources.
- 20 The key lines of enquiry (KLOE) specified for the assessment are set out in the Audit Commission's work programme. The work on UOR will inform my 2009/10 value for money conclusion. Where we identify significant risks in relation to the value for money conclusion, I will consider the arrangements put in place by the Council to mitigate the risk , and plan my work accordingly.
- 21 My initial risk assessment for value for money work has identified the risk shown in Table 3 below:

**Table 3 Risk based work**

<b>Risk</b>	<b>Planned work</b>	<b>Timing of work</b>
Shropshire County Council established good partnership working with Shropshire County PCT. However, from April 2009 the council alters to a unitary structure with changes to its senior management team. Continued effective partnership and commissioning is key to the continued delivery of good quality services.	We will assess the effectiveness and governance of partnership working with Shropshire County PCT. This work will be 'cross cutting', paid for by and reported to both bodies.	Jan - June 2010

- 22 The project specification has been agreed by both Shropshire Council and the PCT. A report will be drafted and presented to both bodies during the Summer, 2010.

# Key milestones and deadlines

- 23** The Council is required to prepare the financial statements by 30 June 2010. We are required to complete our audit and issue our opinion by 30 September] 2010. The key stages in the process of producing and auditing the financial statements are shown in Table 2.
- 24** We will agree with you a schedule of working papers required to support the entries in the financial statements.
- 25** We will agree a timetable of meeting with the Director of Resources and the Finance staff to review the status of all queries.

**Table 2** Proposed timetable

Task	Deadline
Control and early substantive testing	January/February 2010
Receipt of accounts	5 July 2010
Forwarding audit working papers to the auditor	12 July 2010
Start of detailed testing	12 July 2010
Progress meetings	to be arranged
Present report to those charged with governance at the Audit committee	September 2010
Issue opinion	By 30 September] 2010

---

# The audit team

---

26 The key members of the audit team for the 2009/10 audit are shown in the table below.

**Table 3**      **Audit team**

<b>Name</b>	<b>Contact details</b>	<b>Responsibilities</b>
Grant Patterson District Auditor	<a href="mailto:g-patterson@audit-commission.gov.uk">g-patterson@audit-commission.gov.uk</a> 0844 798 7816	Responsible for the overall delivery of the audit including the quality of outputs, signing the opinion and conclusion, and liaison with the Chief Executive.
Elaine Marpole Audit Manager	<a href="mailto:e-marpole@audit-commission.gov.uk">e-marpole@audit-commission.gov.uk</a> 0844 798 4904	Manages and coordinates the different elements of the audit work. Key point of contact for the Director of Finance.
Nigel Meredith Team Leader	<a href="mailto:n-meredith@audit-commission.gov.uk">n-meredith@audit-commission.gov.uk</a> 0844 798 4906	

---

## Independence and objectivity

- 27 I am not aware of any relationships that may affect the independence and objectivity of the District Auditor and the audit staff, which we are required by auditing and ethical standards to communicate to you.
- 28 I comply with the ethical standards issued by the APB and with the Commission's requirements in respect of independence and objectivity as summarised in Appendix 2.

---

## Meetings

- 29 The audit team will maintain knowledge of your issues to inform our risk-based audit through regular liaison with key officers. Our proposals are set out in Appendix 3.

---

### Quality of service

- 30** We are committed to providing you with a high quality service. If you are in any way dissatisfied, or would like to discuss how we can improve our service, please contact me in the first instance. Alternatively, you may wish to contact the [Sub-region] Head of Operations.
- 31** If we are unable to satisfy your concerns, you have the right to make a formal complaint to the Audit Commission. The complaints procedure is set out in the leaflet 'Something to Complain About' which is available from the Commission's website or on request.

---

### Planned outputs

- 32** Reports will be discussed and agreed with the appropriate officers before being issued to the Audit Committee.

---

**Table 4**      **Planned outputs**

Planned output	Indicative date
Opinion audit plan	February 2010
Annual governance report	September 2010
Auditor's report giving an opinion on the financial statements	30 September 2010
Final accounts memorandum	November 2010
Use of Resources Report	September 2010
Annual Audit Letter	November 2010
Joint Commissioning Review with Shropshire County PCT	June 2010

---

# Appendix 1 – Basis for fee

---

- 1 The Audit Commission is committed to targeting its work where it will have the greatest effect, based upon assessments of risk and performance. This means planning work to address areas of risk relevant to our audit responsibilities and reflecting this in the audit fees.
- 2 The risk assessment process starts with the identification of the significant financial and operational risks applying to the Council with reference to:
  - our cumulative knowledge of the Council;
  - planning guidance issued by the Audit Commission;
  - the specific results of previous and ongoing audit work;
  - interviews with Council officers; and
  - liaison with Internal Audit.

---

## Assumptions

- 3 In setting the fee, I have assumed that:
  - the level of risk in relation to the audit of the financial statements is higher than that identified for 2008/09. This assumption is based upon the Council becoming a Unitary Authority from 1 April 2010 and the associated risk arising from this transition. The economic downturn may possibly impact upon the income streams of the council or lead to the greater take up of demand lead services such as housing benefits;
  - you will inform us of significant developments impacting on the audit;
  - Internal Audit meets the appropriate professional standards;
  - Internal Audit undertakes appropriate work on all systems that provide material figures in the financial statements sufficient that we can place reliance for the purposes of our audit;
  - good quality working papers and records will be provided to support the financial statements;
  - requested information will be provided within agreed timescales;
  - prompt responses will be provided to draft reports; and
  - additional work will not be required to address questions or objections raised by local government electors.
- 4 Where these assumptions are not met, I will be required to undertake additional work which is likely to result in an increased audit fee.

---

# Appendix 2 – Independence and objectivity

---

- 1 Auditors appointed by the Audit Commission are required to comply with the Commission's Code of Audit Practice and Standing Guidance for Auditors, which defines the terms of the appointment. When auditing the financial statements, auditors are also required to comply with auditing standards and ethical standards issued by the Auditing Practices Board (APB).
- 2 The main requirements of the Code of Audit Practice, Standing Guidance for Auditors and the standards are summarised below.
- 3 International Standard on Auditing (UK and Ireland) 260 (Communication of audit matters with those charged with governance) requires that the appointed auditor:
  - discloses in writing all relationships that may bear on the auditor's objectivity and independence, the related safeguards put in place to protect against these threats and the total amount of fee that the auditor has charged the client; and
  - confirms in writing that the APB's ethical standards are complied with and that, in the auditor's professional judgement, they are independent and their objectivity is not compromised
- 4 The standard defines 'those charged with governance' as 'those persons entrusted with the supervision, control and direction of an entity'. In your case, the appropriate addressee of communications from the auditor to those charged with governance is the Audit Committee. The auditor reserves the right, however, to communicate directly with the Council on matters which are considered to be of sufficient importance.
- 5 The Commission's Code of Audit Practice has an overriding general requirement that appointed auditors carry out their work independently and objectively, and ensure that they do not act in any way that might give rise to, or could reasonably be perceived to give rise to, a conflict of interest. In particular, appointed auditors and their staff should avoid entering into any official, professional or personal relationships which may, or could reasonably be perceived to, cause them inappropriately or unjustifiably to limit the scope, extent or rigour of their work or impair the objectivity of their judgement.

## Appendix 2 – Independence and objectivity

- 6 The Standing Guidance for Auditors includes a number of specific rules. The key rules relevant to this audit appointment are as follows.
- Appointed auditors should not perform additional work for an audited body (ie work over and above the minimum required to meet their statutory responsibilities) if it would compromise their independence or might give rise to a reasonable perception that their independence could be compromised. Where the audited body invites the auditor to carry out risk-based work in a particular area that cannot otherwise be justified as necessary to support the auditor's opinion and conclusions, it should be clearly differentiated within the Audit and Inspection Plan as being 'additional work' and charged for separately from the normal audit fee.
  - Auditors should not accept engagements that involve commenting on the performance of other auditors appointed by the Commission on Commission work without first consulting the Commission.
  - The District Auditor responsible for the audit should, in all but the most exceptional circumstances, be changed at least once every five years.
  - The District Auditor and senior members of the audit team are prevented from taking part in political activity on behalf of a political party, or special interest group, whose activities relate directly to the functions of local government or NHS bodies in general, or to a particular local government or NHS body.
- 7 The District Auditor and members of the audit team must abide by the Commission's policy on gifts, hospitality and entertainment.

DRAFT

# Appendix 3 – Working together

## Meetings

- 1 The audit team will maintain knowledge of your issues to inform our risk-based audit through regular liaison with key officers.
- 2 Our proposal for the meetings is as follows.

**Table 5 Proposed meetings with officers**

Council officers	Audit Commission staff	Timing	Purpose
Director of resources	DA and AM	every six weeks	General update
Internal Auditor	AM and Team Leader (TL)	monthly	Update on audit issues
Audit Committee	DA and AM, with TL as appropriate	As determined by the Committee	Formal reporting of: Audit Plan Annual governance report Annual Audit Letter Other issues as appropriate

## Sustainability

- 3 The Audit Commission is committed to promoting sustainability in our working practices and we will actively consider opportunities to reduce our impact on the environment. This will include:
  - reducing paper flow by encouraging you to submit documentation and working papers electronically;
  - use of video and telephone conferencing for meetings as appropriate; and
  - reducing travel.